How will Brexit affect public procurement and state aid?

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Brexit and Public Procurement

Rose Grogan



Outline

What will happen to procurement law post-brexit?

What will happen to procurement litigation post-brexit?



Procurement Law Post-Brexit I

Current position:

- "Brexit means Brexit"
- Likely to invoke article 50 by early 2017
- Article 50 negotiations are to determine the terms of exit
 - but there is also a need to negotiate our future relationship with the EU
- Potential models: EEA, partial (sector-based) EEA access, FTA with the EU, FTA with other countries (e.g. Australia)



Procurement Law Post-Brexit II

Domestic context

- Public Contracts Regulations 2015 implement EU procurement rules
- Local Government is obliged to secure "best value" in any event
- Competitive tendering has its advantages
- Direction of travel in the UK is towards regulation e.g. "gold plating"
- Common law/contractual claims have developed similar principles



Procurement Law Post-Brexit III

International Context

- Single market access
- EU Third-Country rules
- WTO/GPA principles
- Free Trade Agreements with other countries



Procurement Litigation Post-Brexit I

- Pre-article 50 (up to January 2017)
 - Business as usual
 - Current litigation likely unaffected
- Post article 50
 - EU law continues to apply
 - What about interpretive obligations?
 - Will we see litigants trying to develop new routes to challenge?
 - What about referrals to the CJEU?



Procurement Litigation Post-Brexit II

- Post Brexit
 - Transitional provisions likely
 - What about EU cases?
 - What about English cases decided with reference to EU principles?
 - Increase in contract claims?



State aid & Brexit

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State aid & Brexit

Key issues to consider:

- State aid law
- 2. State aid related transactions
- 3. State aid investigations/litigation



State aid & Brexit

When are we concerned with?

- 1. Interim period prior to Art. 50 TEU notification
- 2. Period between Art. 50 TEU notification and EU law ceasing to apply
- 3. After EU law ceases to apply in the UK



Law:

Business as usual

Transactions:

Depends on the type of transaction

Litigation:

Timing essential



Transactions:

Already had full amount of funding, or will have had the full amount before exit?

- Business as usual
- Recoverable in the usual way
- Any effects likely to be market related
- Effect of possible economic downturn on project?



Transactions:

Funding spans pre-notification and postnotification periods

Consider:

- Period of availability of funds
- Is the project sustainable without them?
- Is there a feasible alternate source of funds?



Transactions:

More complex funding structures

- Government backed loan or guarantee?
- Relying on a grant of relief or an exemption from a charge?
 - Annual reliefs?
 - Possibility of withdrawal?



Investigations / Litigation

- Business as usual
- Timing of any required reference to CJEU
- Past aid v Prospective aid
 - Whether aid has been given in the past v. whether competitor is getting treatment you would like
 - Will the litigation deliver a commercially desirable result?



After Art.50 TEU notification

Depends on how Art.50 TEU notification is done

Transitional Agreement?

- Length of period:
 - Very short
 - 2 years
 - Longer



- Depends on whether we have Single Market Access
 - Norway
 - FTAs likely to make some provision

 WTO Obligations – Agreement on Subsidies and Countervailing Measures

Own motion



WTO Obligations – Agreement on Subsidies and Countervailing Measures

Subsidies are prohibited

Definition: financial contribution by a government or any public body

 i. Government practice involves a direct transfer of funds (e.g. grands, loans and equity infusion), potential direct transfer of funds or liabilities (e.g. loan guarantees)

. . .



WTO Obligations – Agreement on Subsidies and Countervailing Measures

Definition:...

ii. Government revenue otherwise due is foregone or not collected

iii. Government provides goods or services other than general infrastructure or purchases goods

iv. Government makes payments to a funding mechanism or entrusts a private body to carry out public functions...



WTO Obligations – Agreement on Subsidies and Countervailing Measures

Definition:...

OR any form of income or price support

AND a benefit is thereby conferred



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