

Tbilisi, Georgia 6 -7 March 2018

The Contractor's
approach
to Dispute Avoidance
and Adjudication
Boards

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Tbilisi, Georgia, 6-7 March 2018

- o Is it necessary?
- o Is it obligatory?
- What does it do?
- O What does it cost?
- Will it be of benefit:
 - During the contract; or
 - o At any time?
- o Is there a cheaper/better option?



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THE CONTRACTOR'S VIEW OF DISPUTE AVOIDANCE AND ADJUDICATION BOARDS

Is it necessary?

- Factors to consider:
 - Size and value of the project.
 - Length of the project.
 - Complexity of the structures/equipment to be supplied.
 - Severity of the consequences for the Contractor if a dispute arises.
 - O Would the Contractor be amenable to dispute avoidance measures?
 - Is there a real need for <u>early</u> intervention in the case of disputes?
 - Can the Contractor resource the DAAB process?



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Is it obligatory?

- O Under the 1999 Red Book:
- GCOC 20.2: «the parties <u>shall</u> jointly appoint a DAB by the date stated in the Appendix to Tender.. »
- GCOC 20.3: default provisions to secure appointment of DAB members and replacement members.
- O Under the 2017 Red Book:
- GCOC 21.1: « The parties shall jointly appoint...DAAB within the time stated in the Contract Data (if not stated 28 days) after the date the Contractor receives the Letter of Acceptance. »; Also default provisions.



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Is it obligatory?

- o Where there is funding via the World Bank/MDBs?
 - MDB version of Red Book: Obligatory to appoint DB by « date stated in the Contract Data »
 - as 1999 Red Book, no default date for appointment;
- Under the 2017 Red Book/MDB Pink Book:
- 20.4 GCCOC: Parties « may » refer dispute to DB.



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What does it do?

- Under the 1999 Red Book:
- GCOC 20.2 « Disputes shall be adjudicated by a DAB… »
- But see Procedural Rules for DAB in 1999, purpose of site visit was to « enable the DAB to become and remain acquainted with the progress of the works and of any actual or potential problems or claims. »
- GCOC 20.4: Disputes referred to the DAB; information provided; binding decision rendered within 84 days or such time period as agreed with the parties.



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What does it do?

- Output of the Under the 2017 Red Book:
- To decide disputes [21.1] as provided for in COC 21.4.
- If the parties agree [21.3]: the parties may jointly request the DAAB to provide advice and assistance; or
- IF DAAB becomes aware of an issue, it may invite the parties to make a joint request for intervention.
- Request can be at any time, save when Engineer is making a determination [3.7]; and
- Assistance can take place during any meeting, Site Visit or otherwise.
- Both parties are to be present, neither parties nor the DAAB are bound by advice.



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What does it cost?

- Standing DAB
- Annecdotal evidence/suggest costs vary between 0.2-0.6% of the project costs.
- Ad hoc DABs
- Depends on timing and purpose of appointment [size of dispute, duration of appointment]



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- O Will it be of benefit:
 - During the contract;
 - 2017 GCOC 21.3: focus on dispute avoidance; and
 - Traditional role of speedy interim binding decision on disputes.
 - On termination of the contract/conclusion of the project:
 - Both dispute avoidance and dispute adjudication functions still available.
 - If no standing DAAB, ad hoc DAB might assist with outstanding issues/disputes at the end of the contract.



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- Will it be of benefit .../
 - o At any time?
- Issues appear to centre on awareness of functions of DAB, how they work in practise; and
- Cost of the DAB/DAAB and the adjudication process.
- Commercial decision for Contractor what's it worth to avoid or speedily resolve disputes?
- o Can it resource the process during the project?
- Will the Employer « buy in » to the DAAB process?



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- o Will it be of benefit: When does the DAAB appointment conclude?
- The appointment of the DAAB expires:
- On the date the discharge becomes, or is deemed to become, effective under COC 14.12, or
- 28 days after DAAB has given its decision on ALL disputes referred to it under COC 21.4. [whichever is the later].
- However, if the contract is terminated, the DAAB's appointment expires 28 days after:
- The DAAB gives its decision on ALL disputes referred under COC 21.4 within 224 days of the date of termination; or
- The date the parties reach agreement on all matters.



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Is there a cheaper/better option for the Contractor?

- Guidance Notes to 2017 Red Book: Guidance at page 47-48:
- Use 1999 DAB provisions, limit function to adjudication of disputes;
- Consider ad-hoc DAB rather than standing DAAB to adjudicate disputes on an ad hoc basis.
- Missing logic/thinking: use an ad hoc DAAB, appoint when issues arise, use for conciliation/avoidance of disputes.



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Is there a cheaper/better option?

- Strike out the DAAB clause altogether;
- Replace with DB, without dispute avoidance;
- Replace with Dispute Avoidance without adjudication function;
- Make provision for ad hoc mediation/conciliation of disputes standing mediator/panel of mediators;
- Extend ICC arbitration function, to include agreement for prior concilation as part of ICC process [med-arb];



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CONCLUSIONS

- 1. 2017 DAAB provisions are different.
- 2. They are intended to be mandatory, more prescriptive.
- 3. If used as drafted, they are more expensive than the 1999 DAB scheme.
- 4. They will increase the Contractors' bid prices.
- 4. There are increased risks, opportunities for objection and challenges.
- 5. In view of the heightened role of the Engineer, are they needed? Are they a proportionate response to the risk of disputes?
- 6. Will contractors, use, amend/vary, abuse or strike out the DAAB provisions?



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THANK YOU FOR LISTENING

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